# Auditing Procedures Report Issued under P.A. 2 of 1968, as amended and P.A. 71 of 1919, as amended.

35000 under 1.7.7.2 of 1500, as amended and 1.7.7.1 of 1515, as amended.										
Local Unit of Government Type					Local Unit Name		County			
☐County	⊠City	□Twp	□Village	□Other	City of Readir	ng	Hillsdale			
Fiscal Year End			Opinion Date			Date Audit Report Submitted to State				
June 30, 2007		December 21, 2007			December 21, 2007					

We affirm that:

We are certified public accountants licensed to practice in Michigan.

We further affirm the following material, "no" responses have been disclosed in the financial statements, including the notes, or in the

/lan	agen	nent I	Letter (report of comments and recommendations).
	YES	9	Check each applicable box below. (See instructions for further detail.)
1.	X		All required component units/funds/agencies of the local unit are included in the financial statements and/or disclosed in the reporting entity notes to the financial statements as necessary.
2.		×	There are no accumulated deficits in one or more of this unit's unreserved fund balances/unrestricted net assets (P.A. 275 of 1980) or the local unit has not exceeded its budget for expenditures.
3.	X		The local unit is in compliance with the Uniform Chart of Accounts issued by the Department of Treasury.
4.	×		The local unit has adopted a budget for all required funds.
5.	×		A public hearing on the budget was held in accordance with State statute.
6.	×		The local unit has not violated the Municipal Finance Act, an order issued under the Emergency Municipal Loan Act, or other guidance as issued by the Local Audit and Finance Division.
7.	X		The local unit has not been delinquent in distributing tax revenues that were collected for another taxing unit.
8.	X		The local unit only holds deposits/investments that comply with statutory requirements.
9.	X		The local unit has no illegal or unauthorized expenditures that came to our attention as defined in the <i>Bulletin for Audits of Local Units of Government in Michigan</i> , as revised (see Appendix H of Bulletin).
10.	X		There are no indications of defalcation, fraud or embezzlement, which came to our attention during the course of our audit that have not been previously communicated to the Local Audit and Finance Division (LAFD). If there is such activity that has not been communicated, please submit a separate report under separate cover.
11.	X		The local unit is free of repeated comments from previous years.
12.	X		The audit opinion is UNQUALIFIED.
13.	×		The local unit has complied with GASB 34 or GASB 34 as modified by MCGAA Statement #7 and other generally accepted accounting principles (GAAP).
14.	X		The board or council approves all invoices prior to payment as required by charter or statute.
15.	X	П	To our knowledge, bank reconciliations that were reviewed were performed timely.

If a local unit of government (authorities and commissions included) is operating within the boundaries of the audited entity and is not included in this or any other audit report, nor do they obtain a stand-alone audit, please enclose the name(s), address(es), and a description(s) of the authority and/or commission.

I, the undersigned, certify that this statement is complete and accurate in all respects.

We have enclosed the following:	Enclosed	sed Not Required (enter a brief justification)						
Financial Statements	$\boxtimes$							
The letter of Comments and Recommendations	$\times$							
Other (Describe)	$\boxtimes$	Single Au	dit					
Certified Public Accountant (Firm Name)		1	Telephone Number					
REHMANN ROBSON			517-787-6503					
Street Address			City	State	Zip			
675 Robinson Road			Jackson	MI	49203			
Authorizing CPA Signature	Pri	nted Name		License Number				
Sand M. Ester		David M. F	Fisher, CPA	10337				

# **Financial Statements**

For The Fiscal Year Ended June 30, 2007



# **CITY OF READING, MICHIGAN** For the Fiscal Year Ended June 30, 2007

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# **CITY OF READING, MICHIGAN** For the Fiscal Year Ended June 30, 2007

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#### **Independent Auditors' Report**

December 21, 2007

The Honorable Mayor and Members of the City Council City of Reading Reading, Michigan

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the *City of Reading, Michigan*, as of and for the year ended June 30, 2007, which collectively comprise the basic financial statements, as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the remaining aggregate fund information of the City of Reading, Michigan, as of June 30, 2007, and the respective changes in financial position and cash flows, where applicable, thereof, and the respective budgetary comparisons for the general fund and major streets special revenue fund, for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

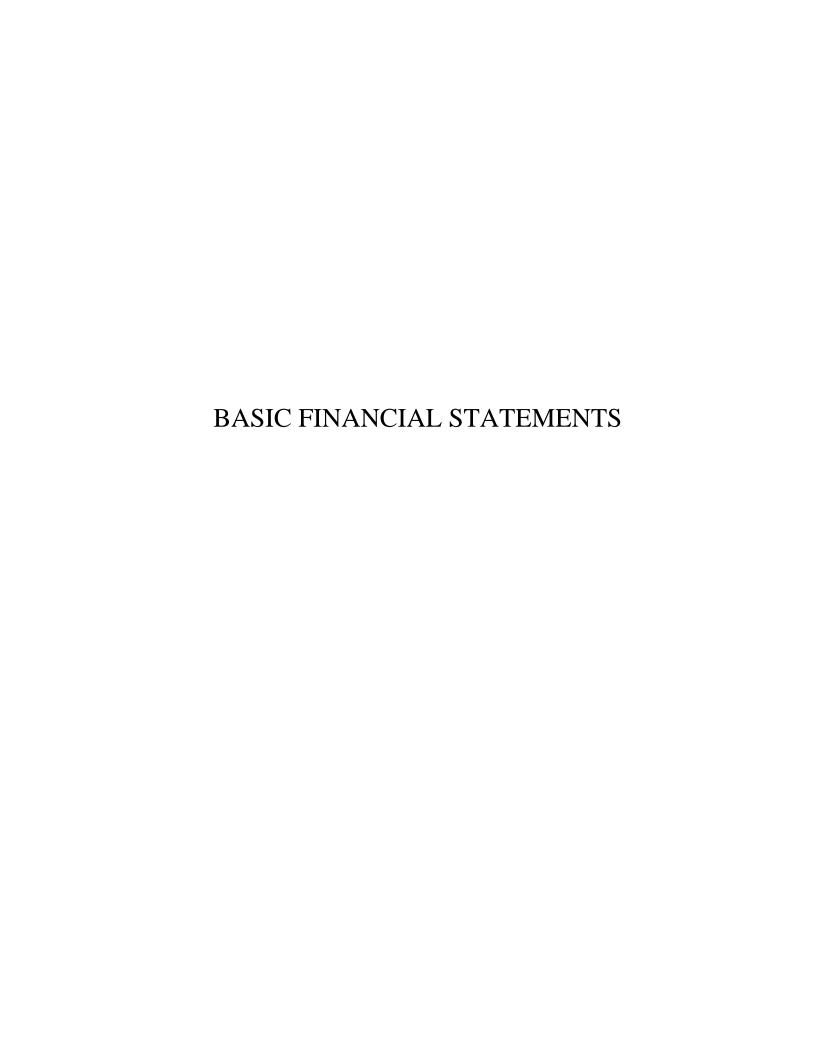
In accordance with Government Auditing Standards, we have also issued our report in a separate report dated December 21, 2007, on our consideration of the City of Readings' internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

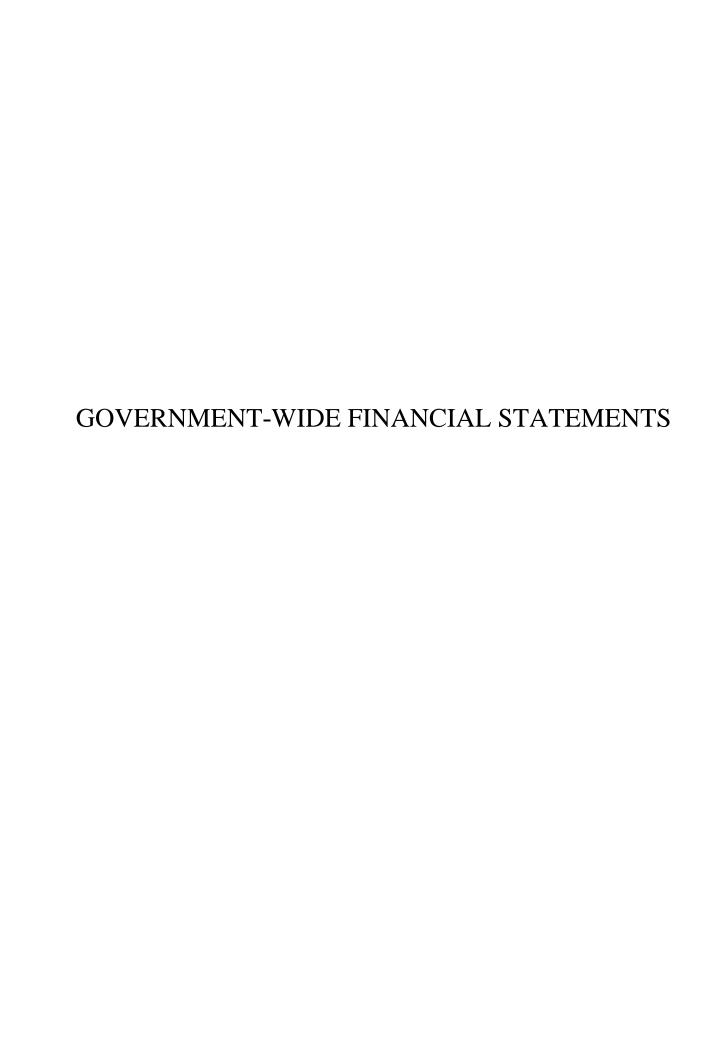
The City has not presented Management's Discussion and Analysis (MD&A) as required supplementary information that the Governmental Accounting Standards Board has determined is necessary to supplement, although not required to be, part of the financial statements.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual fund financial statements and schedules listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly presented, in all material respects, in relation to the basic financial statements taken as a whole.

Rehmann Loham

2-





#### City of Reading Statement of Net Assets June 30, 2007

**Primary Government** Governmental **Business-type** Component **Activities** Activities Total Unit Assets \$ Cash and cash equivalents 625,478 752,830 \$ 1,378,308 146,023 Receivables 81,698 578,294 659,992 4,863 Internal balances (6,444)6,444 Prepaid items and other assets 18,680 18,680 Investment in joint venture 80,227 80,227 Assets held for resale 909,469 Capital assets not being depreciated 60,299 2,044,329 2,104,628 Capital assets being depreciated, net 435,142 2,181,916 2,617,058 10,424 **Total assets** 1,276,400 5,582,493 6,858,893 1,070,779 Liabilities Accounts payable and accrued liabilities 9,366 492,146 10,313 482,780 Long-term debt: Due within one year 10,000 33,000 43,000 20,616 Due in more than one year 71,121 2,953,132 3,024,253 539,287 **Total liabilities** 90,487 3,468,912 3,559,399 570,216 Net assets Invested in capital assets, net of related debt 420,441 1,246,556 1,666,997 Unrestricted 765,472 867,025 1,632,497 500,563 Total net assets \$ 1,185,913 \$ 2,113,581 \$ 3,299,494 500,563

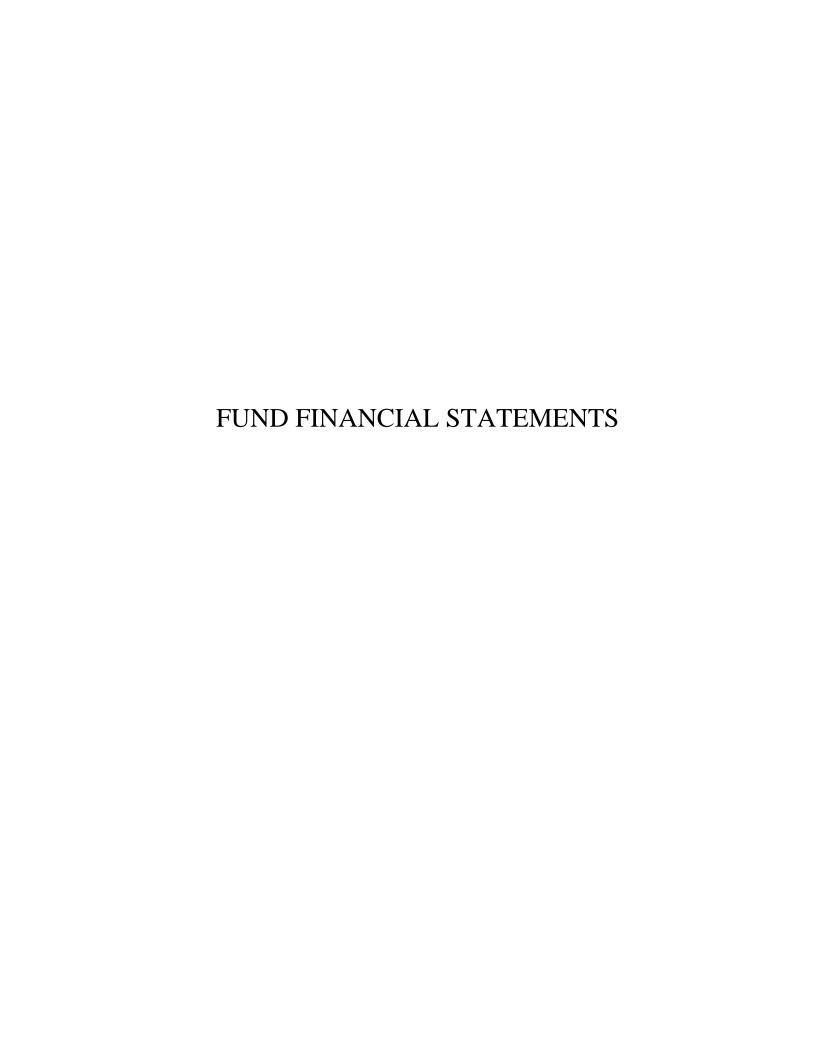
#### City of Reading Statement of Activities For the Year Ended June 30, 2007

						Program Revenues					
					0	perating	Ca	pital			
			(	Charges	$\mathbf{G}_{1}$	rants and	Grai	nts and	Net (Expense)		
Functions / Programs	E	expenses	for	Services	Cor	ntributions	Contributions		F	Revenue	
Primary government											
Governmental activities:											
General government	\$	172,388	\$	26,191	\$	129,769	\$	-	\$	(16,428)	
Public safety		78,713		4,746		500		-		(73,467)	
Public works		59,995		-		-		-		(59,995)	
Highways and streets		85,591		-		78,514		-		(7,077)	
Community development		37,413		-		40,150		-		2,737	
Recreation and culture		-		-		185		-		185	
Interest on long-term debt		3,049		-		-		-		(3,049)	
Total governmental activities		437,149		30,937		249,118				(157,094)	
Business-type activities:											
Sewer		123,569		398,224		-		-		274,655	
Water		239,645		216,577		-		-		(23,068)	
Refuse		54,944		54,606		-		-		(338)	
Total business-type activities		418,158		669,407		-				251,249	
Total primary government	\$	855,307	\$	700,344	\$	249,118	\$		\$	94,155	
Component unit											
Tax Increment Finance Authority	\$	103,784	\$	50,555	\$		\$	-	\$	(53,229)	

continued...

#### City of Reading Statement of Activities (Concluded) For the Year Ended June 30, 2007

	Governmental Activities	Business-type Activities	Total	Component Unit
Changes in net assets				
Net (expense) revenue	\$ (157,094)	\$ 251,249	\$ 94,155	\$ (53,229)
General revenues:				
Property taxes	146,236	-	146,236	80,745
Grants and contributions not				
restricted to specific programs	8,855	-	8,855	-
Unrestricted investment earnings	26,046	10,512	36,558	4,452
Gain on sale of capital assets	975	-	975	-
Transfers - internal activities	31,794	(31,794)	<del>-</del>	
Total general revenues and transfers	213,906	(21,282)	192,624	85,197
Change in net assets	56,812	229,967	286,779	31,968
Net assets, beginning of year, as restated	1,129,101	1,883,614	3,012,715	468,595
Net assets, end of year	\$ 1,185,913	\$ 2,113,581	\$ 3,299,494	\$ 500,563



#### City of Reading Balance Sheet Governmental Funds June 30, 2007

	 General	Major Streets		Nonmajor Funds		Total vernmental Funds
<u>ASSETS</u>						
Assets						
Cash and cash equivalents	\$ 419,920	\$ 24,521	\$	9,241	\$	453,682
Other receivables	399	-		-		399
Due from other governments	48,415	9,786		3,425		61,626
Taxes receivable	19,673	-		-		19,673
Due from other funds	 1,500	-		-		1,500
TOTAL ASSETS	\$ 489,907	\$ 34,307	\$	12,666	\$	536,880
LIABILITIES AND FUND BALANCES						
Liabilities						
Accounts payable	\$ 4,529	\$ 25	\$	385	\$	4,939
Accrued payroll	 2,023	361		345		2,729
Total liabilities	 6,552	386		730		7,668
Fund balances:						
Unreserved:						
Undesignated	483,355	33,921		-		517,276
Undesignated, reported in nonmajor:						
Special revenue funds	-	-		4,596		4,596
Permanent fund	 -	-		7,340		7,340
Total fund balances	 483,355	33,921		11,936		529,212
TOTAL LIABILITIES						
AND FUND BALANCES	\$ 489,907	\$ 34,307	\$	12,666	\$	536,880

# **City of Reading**

### Reconciliation of Fund Balances on the Balance Sheet for Governmental Funds to Net Assets of Governmental Activities on the Statement of Net Assets June 30, 2007

Fund balances - total governmental funds	\$ 529,212
Amounts reported for governmental activities in the statement of net assets are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	
Add: capital assets not being depreciated	60,299
Add: capital assets being depreciated, net	263,958
Internal service funds are used by management to charge the costs of certain equipment usage to individual governmental funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets.	
Add: net assets of governmental internal service funds	333,122
Certain assets used in governmental activities are not financial resources and therefore are reported in the funds.	
Add: Investment in joint venture	80,227
Certain liabilities, such as bonds payable, are not due and payable in the current period and therefore are not reported in the funds.	
Deduct: long-term portion of installment debt	(65,000)
Deduct: current portion of installment debt	(10,000)
Deduct: accrued interest on installment debt	(247)
Deduct: compensated absences and other benefits	(5,658)
Net assets of governmental activities	\$ 1,185,913

City of Reading
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Year Ended June 30, 2007

	General	Major Streets	Nonmajor Funds	Gov	Total vernmental Funds
Revenues					
Property taxes	\$ 146,236	\$ -	\$ _	\$	146,236
Intergovernmental	130,019	57,828	19,938		207,785
Charges for services	22,590	-	-		22,590
Licenses and permits	6,081	-	-		6,081
Fines and forfeitures	66	-	-		66
Investment earnings	21,325	748	51		22,124
Lease revenue	2,200	-	-		2,200
Contributions	40,150	-	-		40,150
Other	9,290	-	-		9,290
Total revenues	 377,957	58,576	19,989		456,522
Expenditures					
Current:					
General government	156,854	-	-		156,854
Public safety	78,713	-	-		78,713
Public works	18,201	-	41,794		59,995
Highways and streets	-	43,762	39,981		83,743
Community development	37,413	-	-		37,413
Debt service:					
Principal	10,000	-	-		10,000
Interest and fiscal charges	 3,049	-	-		3,049
Total expenditures	 304,230	43,762	81,775		429,767
Revenues over (under) expenditures	 73,727	14,814	(61,786)		26,755
Other financing sources (uses)					
Transfers in	-	-	66,794		66,794
Transfers out	 (15,000)	(15,000)	(5,000)		(35,000)
Total other financing sources (uses)	 (15,000)	(15,000)	61,794		31,794
Net change in fund balances	58,727	(186)	8		58,549
Fund balances, beginning of year	424,628	34,107	11,928		470,663
Fund balances, end of year	\$ 483,355	\$ 33,921	\$ 11,936	\$	529,212

# **City of Reading**

# Reconciliation of the Statement of Revenues, Expenditures and Change in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2007

Net change in fund balances - total governmental funds	\$ 58,549
Amounts reported for <i>governmental activities</i> in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.	
Deduct: depreciation expense	(13,975)
An internal service fund is used by management to charge the costs of certain equipment usage to individual governmental funds. The net revenue (expense) attributable to those funds is reported with governmental activities.	
Deduct: net operating loss from governmental activities in the internal service fund	(2,742)
Add: interest revenue from governmental internal service fund Add: gain on disposal of capital assets	4,670 975
Bond proceeds provide current financial resources to governmental funds in the period issued, but issuing bonds increases long-term liabilities in the statement of net assets. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.	
Add: principal payments on long-term liabilities	10,000
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the funds.	
Deduct: increase in accrued interest payable on bonds	(247)
Deduct: increase in the accrual for compensated absences	 (418)
Change in net assets of governmental activities	\$ 56,812

# City of Reading

#### Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual

#### **General Fund**

#### For the Year Ended June 30, 2007 General Fund

	Original Budget	Final Budget	Actual	Over (Under) Budget
Revenues				
Property taxes	\$ 145,133	\$ 145,133	\$ 146,236	\$ 1,103
Intergovernmental	130,289	130,289	130,019	(270)
Charges for services	16,100	16,100	22,590	6,490
Licenses and permits	5,600	5,600	6,081	481
Fines and forfeitures	150	150	66	(84)
Investment earnings	9,000	9,000	21,325	12,325
Lease revenue	2,400	2,400	2,200	(200)
Contributions	4,800	4,800	40,150	35,350
Other	4,500	4,500	9,290	4,790
Total revenues	 317,972	317,972	377,957	59,985
Expenditures				
Current:				
General government	155,551	171,201	156,854	(14,347)
Public safety	104,403	104,403	78,713	(25,690)
Public works	17,400	17,400	18,201	801
Community development	40,069	40,069	37,413	(2,656)
Recreation and culture	3,000	3,000	-	(3,000)
Debt service:				
Principal	10,000	10,000	10,000	-
Interest and fiscal charges	3,053	3,053	3,049	(4)
Total expenditures	 333,475	349,125	304,230	(44,895)
Revenues over (under) expenditures	 (15,503)	(31,153)	73,727	104,880
Other financing sources (uses)				
Transfers out	(73,626)	(57,976)	(15,000)	42,976
Total other financing sources (uses)	 (73,626)	(57,976)	(15,000)	42,976
Net change in fund balances	(89,129)	(89,129)	58,727	147,856
Fund balances, beginning of year	 424,628	424,628	424,628	
Fund balances, end of year	\$ 335,499	\$ 335,499	\$ 483,355	\$ 147,856

# City of Reading Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual Major Streets Special Revenue Fund For the Year Ended June 30, 2007

	Original Budget	Original/ Amended Budget	Actual	Over (Under) Budget
Revenue				
Intergovernmental	\$ 58,800	\$ 58,800	\$ 57,828 \$	(972)
Interest	 250	250	748	498
Total revenue	59,050	59,050	58,576	(474)
Expenditures				
Public works	62,704	62,704	43,762	(18,942)
Revenue over (under) expenditures	(3,654)	(3,654)	14,814	(19,416)
Other financing uses				
Transfers out	(16,000)	(16,000)	(15,000)	1,000
Net change in fund balance	(19,654)	(19,654)	(186)	(18,416)
Fund balance, beginning of year	 34,107	34,107	34,107	
Fund balance, end of year	\$ 14,453	\$ 14,453	\$ 33,921 \$	19,468

City of Reading Statement of Net Assets Proprietary Funds June 30, 2007

	Busin	ess-type Activit	ies - Enterprise	Funds	Governmental Activities -
	Sewer	Water	Refuse	Total	Internal Service Fund
Assets					
Current assets:					
Cash and cash equivalents	\$ 448,284	\$ 302,958	\$ 1,588	\$ 752,830	\$ 171,796
Due from other governments	464,689	-	-	464,689	-
Accounts receivable	36,062	37,127	10,728	83,917	-
Inventories	-	18,680	-	18,680	-
Total current assets	949,035	358,765	12,316	1,320,116	171,796
Noncurrent assets:					
Special assessments receivable	-	29,688	-	29,688	-
Capital assets not being depreciated	1,978,803	65,526	-	2,044,329	-
Capital assets being depreciated, net	277,455	1,904,461	-	2,181,916	171,184
Total noncurrent assets	2,256,258	1,999,675	-	4,255,933	171,184
Total assets	3,205,293	2,358,440	12,316	5,576,049	342,980
Liabilities					
Current liabilities:					
Accounts payable	467,929	13,389	-	481,318	1,291
Accrued payroll	683	757	22	1,462	160
Due to other funds	-	-	1,500	1,500	-
Bonds and notes payable, current portion		33,000	-	33,000	
Total current liabilities	468,612	47,146	1,522	517,280	1,451
Noncurrent liabilities:					
Bonds and notes payable, net of current portion	1,780,689	1,166,000	-	2,946,689	-
Compensated absences, net of current portion	3,026	3,271	146	6,443	463
Total noncurrent liabilities	1,783,715	1,169,271	146	2,953,132	463
Total liabilities	2,252,327	1,216,417	1,668	3,470,412	1,914
Net Assets					
Invested in capital assets, net of related debt	475,569	770,987	-	1,246,556	171,184
Restricted for bond payment	-	112,375	-	112,375	-
Unrestricted	477,397	258,661	10,648	746,706	169,882
Total net assets	\$ 952,966	\$ 1,142,023	\$ 10,648	\$ 2,105,637	\$ 341,066

### **City of Reading**

### Reconciliation of Net Assets on the Statement of Net Assets for Enterprise Funds to Net Assets of Business-type Activities on the Statement of Net Assets June 30, 2007

Net assets - enterprise funds

\$ 2,105,637

Amounts reported for business-type activities in the statement of net assets are different because:

An internal service fund is used by management to charge the costs of certain equipment usage to individual enterprise funds. The portion of the net assets of the internal service fund attributable to these charges are included in business-type activities in the statement of net assets.

Add: net assets of business-type activities accounted for in the internal service fund

7,944

Net assets of business-type activities

\$ 2,113,581

City of Reading
Statement of Revenues, Expenses
and Changes in Fund Net Assets
Proprietary Funds
For the Year Ended June 30, 2007

	 Busine	ess-	type Activitie	s -	Enterprise Fu	ınds	 ernmental
	 Sewer		Water		Refuse	Total	internal vice Fund
Operating revenues							
Charges for services	\$ 193,455	\$	216,398	\$	54,606 \$	464,459	\$ -
Rent	-		-		-	-	68,667
Other	 204,769		179		-	204,948	 
Total operating revenues	 398,224		216,577		54,606	669,407	 68,667
Operating expenses							
Operations and maintenance	102,297		124,384		54,944	281,625	37,177
Depreciation	 16,924		55,672		-	72,596	 35,584
Total operating expenses	 119,221		180,056		54,944	354,221	 72,761
Operating income (loss)	 279,003		36,521		(338)	315,186	 (4,094)
Nonoperating revenues (expenses)							
Investment income	1,094		9,418		-	10,512	4,670
Interest expense	(3,799)		(58,786)		-	(62,585)	-
Gain on disposal of capital assets	 -		-		-		 975
Total nonoperating revenues (expenses)	(2,705)		(49,368)		-	(52,073)	5,645
Other financing sources (uses)							
Transfers out	 (31,794)		-		-	(31,794)	 
Change in net assets	244,504		(12,847)		(338)	231,319	1,551
Net assets, beginning of year	 708,462		1,154,870		10,986	1,874,318	 339,515
Net assets, end of year	\$ 952,966	\$	1,142,023	\$	10,648 \$	2,105,637	\$ 341,066

# **City of Reading**

# Reconciliation of the Statement of Revenues, Expenses and Changes in Fund Net Assets of Proprietary Funds to the Statement of Activities For the Year Ended June 30, 2007

Net change in net assets - total enterprise funds	\$ 231,319
Amounts reported for business-type activities in the statement of activities are different because:	
An internal service fund is used by management to charge the costs of certain equipment usage to individual enterprise funds. The net revenue (expense) attributable to those funds is reported with business-type activities.	
Deduct: net operating loss from business-type activities in the internal service fund	 (1,352)
Change in net assets of business-type activities	\$ 229,967

#### City of Reading Statement of Cash Flows Proprietary Funds

For the Year Ended June 30, 2007

	Busin	ess-type Activit	ties - Enterprise	Funds	Governmental
	Sewer	Water	Refuse	Total	Activities - Internal Service Fund
Cash flows from operating activities					
Cash received from customers and others	\$ (72,736)			\$ 193,692	\$ 68,667
Cash payments to suppliers for goods and services	406,958	(80,347)	(53,636)	272,975	(37,684)
Cash payments to employees	(41,042)	(41,997)	(1,162)	(84,201)	834
Net cash provided (used) by operating activities	293,180	90,908	(1,622)	382,466	31,817
Cash flows from investing activities					
Investment income	1,094	9,418	-	10,512	4,670
Cash flows from capital and related financing activities					
Purchase of capital assets	(1,780,689)	(51,976)	-	(1,832,665)	(37,841)
Proceeds from sale of capital assets	-	-	-	-	975
Bond proceeds	1,780,689	-	-	1,780,689	-
Bond principal payments	-	(32,000)	-	(32,000)	-
Bond interest payments	(3,799)	(58,786)	-	(62,585)	
Net cash provided (used) by capital and related					
financing activities	(3,799)	(142,762)	-	(146,561)	(36,866)
Cash flows from non-capital financing activities					
Transfers to other funds	(31,794)	-	-	(31,794)	
Net increase (decrease) in cash and cash equivalents	258,681	(42,436)	(1,622)	214,623	(379)
Cash and cash equivalents, beginning of year	189,603	345,394	3,210	538,207	172,175
Cash and cash equivalents, end of year	\$ 448,284	\$ 302,958	\$ 1,588	\$ 752,830	\$ 171,796

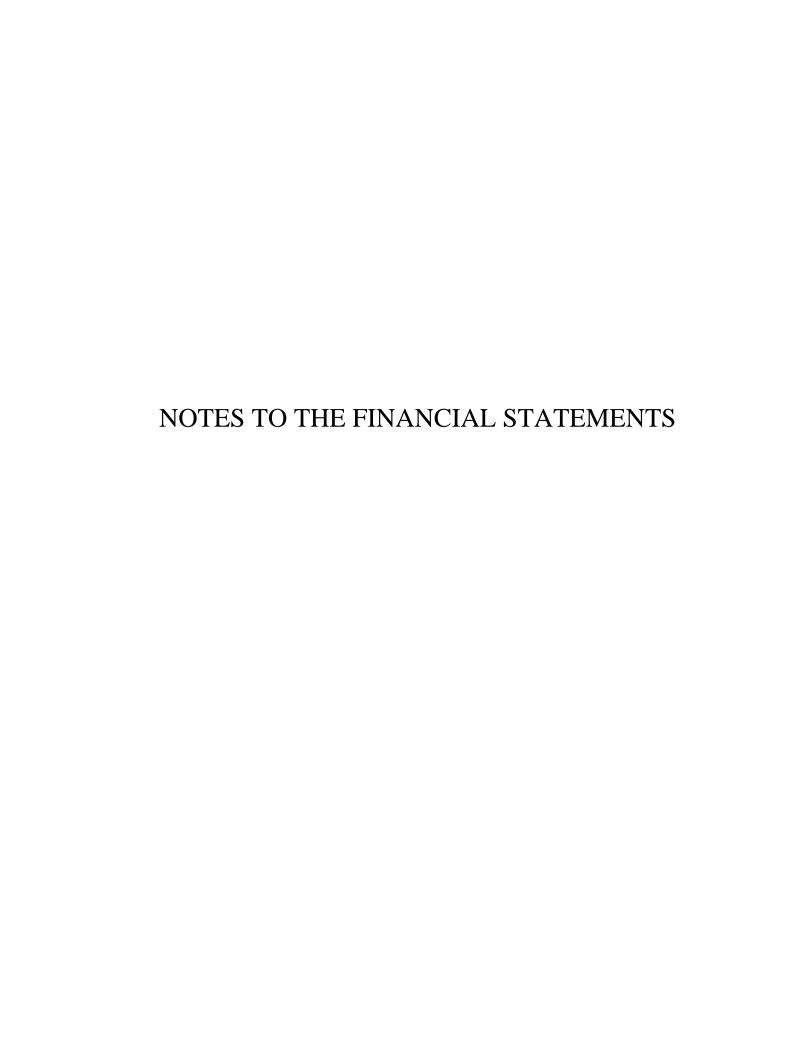
Continued

# City of Reading Statement of Cash Flows (Concluded) Proprietary Funds For the Year Ended June 30, 2007

	 Busine	ess-t	ype Activiti	es	- Enterprise	Fu	nds	Ac	ernmental
	 Sewer		Water		Refuse		Total	_	nternal vice Fund
Reconciliation of operating income (loss) to net cash provided by operating activities									
Operating income (loss)	\$ 279,003	\$	36,521	\$	(338)	\$	315,186	\$	(4,094)
Adjustments to reconcile operating income (loss)									
to net cash provided (used) by operating activities:									
Depreciation	16,924		55,672		-		72,596		35,584
Changes in assets and liabilities:									
Accounts receivable - customers	(6,271)		(10,788)		(1,430)		(18,489)		-
Due from other governments	(464,689)		-		-		(464,689)		-
Special assessments receivable - noncurrent	-		7,463		-		7,463		-
Inventories	-		(61)		-		(61)		-
Accounts payable	467,352		9,708		(22)		477,038		146
Accrued and other liabilities	683		(7,843)		22		(7,138)		160
Compensated absences payable	 178		236		146		560		21
Net cash provided (used) by operating activities	\$ 293,180	\$	90,908	\$	(1,622)	\$	382,466	\$	31,817

# City of Reading Statement of Fiduciary Net Assets All Fiduciary Funds June 30, 2007

	Agency Fund
Assets Cash and cash equivalents	\$ 2,916
<b>Liabilities</b> Do to other governmental units	\$ 2,916



#### **Notes to the Financial Statements**

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

The City of Reading, Michigan is a municipal corporation governed by a five-member council and by an appointed City Manager. The accompanying financial statements present the City and its component unit, an entity for which the City is considered to be financially accountable.

Discretely presented component unit:

The City's Tax Increment Financing Authority (TIFA) (the "Authority") is organized and incorporated as authorized by the Tax Increment Authority Act, P.A. 450 of 1980. The Authority is a component unit of the City of Reading, Michigan governed by a separate board appointed by the City Council, created to promote economic growth in the City of Reading, Michigan.

#### B. Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component unit. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### **Notes to the Financial Statements**

#### C. Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the *economic resources* measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement* focus and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period or within one year for expenditure-driven grants. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. Intergovernmental revenues are accrued when earned. All other revenue items are considered to be measurable and available only when cash is received by the government.

The City reports the following major governmental funds:

The *general fund* is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *major streets fund* accounts for the use of motor fuel taxes which are earmarked by State statute for major street and highway purposes.

The City reports the following nonmajor governmental funds:

The *local streets fund* accounts for the use of motor fuel taxes which are earmarked by State statute for local street and highway purposes.

#### **Notes to the Financial Statements**

The *capital projects fund* accounts for City-wide improvement projects.

The *permanent fund* accounts for financial resources that are restricted to expenditures for the maintenance of grave sites.

The City reports the following major proprietary funds:

The sewer fund accounts for the activities of the City's sewage collection system.

The water fund accounts for the activities of the City's water distribution and treatment system.

The refuse fund accounts for the operation and maintenance of the City's trash collection system.

Additionally, the City reports the following fund types:

The *internal service fund* accounts for fleet and equipment management to other departments on a cost reimbursement basis.

The agency fund for assets held for other governments in an agency capacity.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the *option* of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The City has elected not to follow subsequent private-sector guidance.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City's water and sewer functions and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

#### **Notes to the Financial Statements**

Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds and of the government's internal service fund are charges to customers for sales and services. The enterprise funds also recognize as operating revenues the portion of tap fees intended to recover the cost of connecting new customers to the water and sewer system. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as they are needed.

#### D. Assets, liabilities and equity

#### 1. Deposits and investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the City to deposit in the accounts of federally insured banks, credit unions and savings and loan associations and to invest in obligations of the U.S. Treasury, certain commercial paper, repurchase agreements, bankers acceptances, and mutual funds composed of otherwise legal investments.

#### 2. Interfund receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

#### 3. Inventories

All inventories are valued at cost using the first-in/first-out (FIFO) method.

#### **Notes to the Financial Statements**

#### 4. Capital assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items constructed or acquired after 1980), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of 1 year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities, if any, is included as part of the capitalized value of the assets constructed. No such interest expense was incurred during the current fiscal year.

Capital assets of the primary government are depreciated using the straight line method over the following estimated useful lives:

<u>Assets</u>	<b>Years</b>
Buildings and improvements	20-50
Furniture and equipment	5-15
System infrastructure	20-50
Vehicles	4-10

#### 5. Compensated absences

Eligible employees may earn ninety-six hours of sick time annually. However, only eighty hours can be accumulated and carried over to the next year. Employees are paid 1/3 of earned sick leave exceeding eighty hours at the end of the fiscal year. Upon death or retirement, accumulated sick days are paid at the employee's prevailing rate of pay. Due to the uncertainty of maturity of this liability, the City has accrued the estimated amount of accumulated sick pay in noncurrent liabilities in the statement of net assets.

#### **Notes to the Financial Statements**

#### 6. Long-term obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### 7. Fund equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are externally imposed by creditors, grantors, contributors or laws or regulations of other governments. Designations of fund balance represent tentative management plans that are subject to change. In the government-wide financial statements, net assets reported as "restricted" are subject to externally imposed restrictions by laws and regulations or grantors.

#### II. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### A. Budgetary information

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the general and special revenue funds. All annual appropriations lapse at fiscal year end.

The City Manager must present the proposed budget to the City Council for review. The Council holds public hearings and a final budget must be prepared and adopted no later than the June 1.

#### **Notes to the Financial Statements**

The appropriated budget is prepared by fund and department. The City Manager may make transfers of appropriations within a department. Transfers of appropriations between departments require the approval of the City Council. The legal level of budgetary control is the functional level. Certain supplemental budgetary appropriations were made during the year which were not considered material.

#### B. Excess of expenditures over appropriations

For the year ended June 30, 2007, expenditures exceeded appropriations in the General Fund Public Works function by \$801.

#### III. DETAILED NOTES ON ALL FUNDS

#### A. Deposits and investments

A reconciliation of cash and investments as shown on the Statement of Net Assets and Statement of Fiduciary Nets Assets as follows:

#### **Statement of Net Assets:**

Cash and cash equivalents:	
Governmental activities	\$ 625,478
Business-type activities	752,830
Component unit	146,023

#### **Statement of Fiduciary Net Assets:**

Agency Fund:	
Cook and sock	aguivalanta

Cash and cash equivalents 2,916

Total <u>\$1,527,247</u>

These balances are composed of the following:

Bank deposits:

Checking/savings accounts \$1,113,926 Certificate of deposits 413,321

**\$1,527,247** 

#### **Notes to the Financial Statements**

#### Deposit and investment risk

Interest Rate Risk. State law limits the allowable investments and the maturities of some of the allowable investments as identified in the summary of significant accounting policies. The City's investment policy does not have specific limits in excess of state law on investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk. State law limits investments to specific government securities, certificates of deposits and bank accounts with qualified financial institutions, commercial paper with specific maximum maturities and ratings when purchased, bankers acceptances of specific financial institutions, qualified mutual funds and qualified external investment pools. The City's investment policy does not have specific limits in excess of state law on investment credit risk.

Custodial Credit Risk – Deposits. Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned. State law does not require and the City does not have a policy for deposit custodial credit risk. As of year end, \$1,209,036 of the City's bank balance of \$1,517,394 was exposed to custodial credit risk because it was uninsured and uncollateralized.

#### **B.** Receivables

Receivables as of year end are comprised of the following:

		ernmental ctivities	siness-type <u>ctivities</u>	e Co	mponent <u>Unit</u>
Taxes receivable	\$	19,673	\$ -	\$	4,863
Special assessments receivable		-	29,688		-
Accounts receivable		399	83,917		-
Due from component unit		61,626	 464,689		
Total	<u>\$</u>	81,698	\$ 578,294	<u>\$</u>	4,863

#### **C.** Joint Venture

The City participates with Reading Township in the Reading Community Fire Department (the "Department", a joint venture pursuant to an agreement entered into between the two parties. A joint venture is based on the related contractual agreement by the two parties. The Board of Directors is comprised of two members each of the respective municipalities and the Department's Fire Chief.

#### **Notes to the Financial Statements**

The City's investment in the joint venture is \$80,227 as of April 30, 2007, the date of the Department's most recent audit. Copies of the Department's financial statements may be obtained at the Reading Community Fire Department in Reading, Michigan.

#### D. Capital assets

Capital assets activity for the year ended June 30, 2007, was as follows:

#### **Primary Government**

Capital assets, not being depreciated   Land   \$ 55,674   \$ - \$ \$		\$ 55,674 4,625 60,299 177,454 92,702 453,156 100,792 824,104 (104,124) (6,476) (218,149) (60,213) (388,962)
Land		4,625 60,299 177,454 92,702 453,156 100,792 824,104 (104,124) (6,476) (218,149) (60,213)
Construction in process   4,625   -		4,625 60,299 177,454 92,702 453,156 100,792 824,104 (104,124) (6,476) (218,149) (60,213)
Total capital assets, being depreciated   Sulidings and improvements   177,454   -	-	60,299 177,454 92,702 453,156 100,792 824,104 (104,124) (6,476) (218,149) (60,213)
Capital assets, being depreciated   Buildings and improvements   177,454   -	-	177,454 92,702 453,156 100,792 824,104 (104,124) (6,476) (218,149) (60,213)
Buildings and improvements	-	92,702 453,156 100,792 824,104 (104,124) (6,476) (218,149) (60,213)
Land improvements   92,702   -	-	92,702 453,156 100,792 824,104 (104,124) (6,476) (218,149) (60,213)
Furniture and equipment   453,156   62,951   37,841	-	453,156 100,792 824,104 (104,124) (6,476) (218,149) (60,213)
Vehicles         62,951         37,841           Total capital assets being depreciated         786,263         37,841           Less accumulated depreciation for:           Buildings and improvements         (99,728)         (4,396)           Land improvements         (3,937)         (2,539)           Furniture and equipment         (185,597)         (32,552)           Vehicles         (50,141)         (10,072)           Total accumulated depreciation         (339,403)         (49,559)           Total capital assets being depreciated, net         446,860         (11,718)           Capital assets, net         8 507,159         \$ (11,718)           Balance B	-	100,792 824,104 (104,124) (6,476) (218,149) (60,213)
Total capital assets being depreciated   786,263   37,841	-	824,104 (104,124) (6,476) (218,149) (60,213)
Less accumulated depreciation for:   Buildings and improvements	-	(104,124) (6,476) (218,149) (60,213)
Buildings and improvements	- -	(6,476) (218,149) (60,213)
Buildings and improvements	-	(6,476) (218,149) (60,213)
Furniture and equipment       (185,597)       (32,552)         Vehicles       (50,141)       (10,072)         Total accumulated depreciation       (339,403)       (49,559)         Total capital assets being depreciated, net       446,860       (11,718)         Capital assets, net       \$507,159       \$ (11,718)       \$         Balance Balan	-	(218,149) (60,213)
Furniture and equipment       (185,597)       (32,552)         Vehicles       (50,141)       (10,072)         Total accumulated depreciation       (339,403)       (49,559)         Total capital assets being depreciated, net       446,860       (11,718)         Capital assets, net       \$507,159       \$ (11,718)       \$         Balance Balan	_	(218,149) (60,213)
Total accumulated depreciation   (339,403)   (49,559)     Total capital assets being depreciated, net   446,860   (11,718)     Capital assets, net   \$507,159   \$(11,718)     Balance Balanc		
Total accumulated depreciation   (339,403)   (49,559)     Total capital assets being depreciated, net   446,860   (11,718)     Capital assets, net   \$507,159   \$(11,718)     Balance Balanc	_	
Business-type Activities         Balance Balance         Additions         Dispension of the process of th	-	
Balance Balance Balance Balance Balance Additions Disp  Susiness-type Activities Capital assets, not being depreciated Land \$20,550 \$- \$  Construction in process 191,114 1,832,665 Total capital assets not being depreciated 211,664 1,832,665  Capital assets, being depreciated Water and sewer distribution system 3,560,327 - Equipment 78,866	-	435,142
Balance Balance Balance Balance Balance Additions Disp  Susiness-type Activities Capital assets, not being depreciated Land \$20,550 \$- \$  Construction in process 191,114 1,832,665 Total capital assets not being depreciated 211,664 1,832,665  Capital assets, being depreciated Water and sewer distribution system 3,560,327 - Equipment 78,866	_	\$ 495,441
Capital assets, not being depreciated         Land       \$ 20,550       \$ - \$         Construction in process       191,114       1,832,665         Total capital assets not being depreciated       211,664       1,832,665         Capital assets, being depreciated         Water and sewer distribution system       3,560,327       -         Equipment       78,866       -	osals	Balance Balance
Land       \$ 20,550       \$ - \$         Construction in process       191,114       1,832,665         Total capital assets not being depreciated       211,664       1,832,665         Capital assets, being depreciated         Water and sewer distribution system       3,560,327       -         Equipment       78,866       -		
Construction in process         191,114         1,832,665           Total capital assets not being depreciated         211,664         1,832,665           Capital assets, being depreciated         Water and sewer distribution system         3,560,327         -           Equipment         78,866         -		
Total capital assets not being depreciated 211,664 1,832,665  Capital assets, being depreciated  Water and sewer distribution system 3,560,327 - Equipment 78,866 -	-	\$ 20,550
Capital assets, being depreciated Water and sewer distribution system Equipment  3,560,327 - 78,866 -	-	2,023,779
Water and sewer distribution system 3,560,327 - Equipment 78,866 -	-	2,044,329
Equipment 78,866 -		
<u> </u>	-	3,560,327
Total capital assets being depreciated 3,639,193 -	_	78,866
		3,639,193
Less accumulated depreciation for:	-	
Water and sewer distribution system (1,314,243) (71,207)	-	(1,385,450)
Equipment (70,438) (1,389)	_	(71,827)
Total accumulated depreciation (1,384,681) (72,596)	- - -	(1,457,277)
Total capital assets being depreciated, net 2,254,512 (72,596)	- - -	(1,437,277)
Capital assets, net \$2,466,176 \$1,760,069 \$	- - -	2,181,916

#### **Notes to the Financial Statements**

## **Component Unit**

	ginning alance	A	dditions	Di	isposals	Ending Salance
Capital assets, being depreciated Equipment	\$ 17,860	\$	_	\$	-	\$ 17,860
Less accumulated depreciation for: Equipment	(5,880)		(1,556)		-	(7,436)
Capital assets, net	\$ 11,980	\$	(1,556)	\$	_	\$ 10,424

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:		
General government	\$	5,033
Public safety		5,474
Public works		3,468
Capital assets held by the government's internal service funds are charged to the various		
functions based on their usage of the assets		35,584
Total depreciation expense – governmental activities	<u>\$</u>	<u>49,559</u>
Business-type activities:		
Business-type activities: Water	\$	55,672
• •	\$	55,672 16,924
Water	\$ 	

### **Notes to the Financial Statements**

### E. Accounts payable and accrued liabilities

Payables are comprised of the following:

		nmental <u>vities</u>	Business-type Activities	e Component <u>Unit</u>
Accounts payable Other liabilities	\$	6,477 2,889	\$ 481,318 1,462	\$ 10,313
Total	<u>\$</u>	9,366	<u>\$ 482,780</u>	<b>\$</b> 10,313

### F. Interfund receivables, payables and transfers

At June 30, 2007, the interfund receivables and payables were as follows:

		erfund eeivable	terfund ayable
General fund Refuse enterprise fund	\$	1,500	\$ 1,500
	<u>\$</u>	1,500	\$ 1,500

These balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made. In addition, certain amounts are reported as internal balances in the statement of net assets relative to the elimination of the Internal Service Fund.

For the year ended June 30, 2007, interfund transfers consisted of the following:

	Transfers to Nonmajor	
	Gove	ernmental
Transfer from:		
General fund	\$	15,000
Major streets		15,000
Nonmajor governmental		5,000
Sewer fund		31,794
	\$	66,794

### **Notes to the Financial Statements**

Transfers are used to: (1) move revenues from the fund that is required to collect them to the fund that is required or allowed to expend them; (2) move receipts restricted to or allowed for debt service from the funds collecting the receipts to the debt service fund as debt service payments become due; and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

### G. Long-term debt

Long-term debt at June 30, 2007, is comprised of the following:

#### **Governmental activities**

The City entered into a \$100,000 note payable secured by equipment, due in semi-annual installments of \$5,000, which includes interest at 3.70% through August 2, 2014.

Purpose	<u>Interest Rates</u>	<b>Amount</b>
<b>Governmental activities</b>		
2005 fire truck	3.70%	<b>\$</b> 75,000

Annual debt service requirements to maturity for installment obligations are as follows:

Fiscal Year Ending June 30,	Principal	Interest	Total
2008	\$ 10,000	\$ 2,683	\$ 12,683
2009	10,000	2,313	12,313
2010	10,000	1,943	11,943
2011	10,000	1,573	11,573
2012	10,000	1,203	11,203
2013-2017	25,000	1,388	26,388

### **Notes to the Financial Statements**

The City also issues bonds where the government pledges income derived from the acquired or constructed assets to pay debt service. The original amount of revenue bonds issued in prior years for the two bonds listed below was \$1,443,000. No revenue bonds were issued during the current year. Revenue bonds outstanding at year end are as follows:

**\$ 1,179,000** 

Purpose	<b>Interest Rates</b>	<b>Amount</b>
<b>Business-type activities</b>		
1995 water project	4.50%	\$ 1,021,000
1981 water system	5.00%	158,000

Revenue bond debt service requirements to maturity are as follows:

Fiscal Year Ending			
June 30,	<u>Principal</u>		Total
2008	\$ 28,000	\$ 53,040	\$ 81,040
2009	29,000	51,708	80,708
2010	31,000	50,253	81,253
2011	32,000	48,778	80,778
2012	33,000	47,253	80,253
2013-2017	182,000	211,750	393,750
2018-2022	192,000	166,485	358,485
2023-2027	188,000	126,315	314,315
2028-2032	235,000	78,863	313,863
2033-2036	229,000	21,128	250,128
	\$ 1,179,000	\$ 855,573	\$ 2,034,573

The City was awarded rural development revenue bonds for which the City had drawn down \$1,780,689. The repayment of these loans is dependent on the drawdowns. Accordingly, these amounts have been excluded from the previous schedule of annual debt service requirements.

### **Business-type activities**

2006 sewer project 4.25% **\$ 1,780,689** 

### **Notes to the Financial Statements**

Special assessment bonds

The City entered into \$270,000 of special assessment bonds with annual payments of \$5,000 to \$10,000, which includes interest of 5% through 2009. No special assessment bonds were issued during the current year. Special assessment bonds outstanding at year end are as follows:

Purpose	<b>Interest Rates</b>	<b>Amount</b>
<b>Business-type activities</b>		
1981 water improvement bonds	5.00%	<b>\$ 20,000</b>

Debt service requirements to maturity for special assessment bonds are as follows:

Fiscal Year Ending					
June 30,	Pr	incipal	<u>Ir</u>	<u>iterest</u>	 Total
2008	\$	5,000	\$	750	\$ 5,750
2009		5,000		500	5,500
2010		10,000			 10,000
	\$	20,000	\$	1,250	\$ 21,250

#### Bank notes

The TIFA entered into a \$600,000 note with monthly payments of \$3,960, which includes interest of 5% through February 25, 2010, at which time a balloon payment is the amount of \$435,322 is due in full. No notes were issued during the current year. Notes outstanding at year end are as follows:

Purpose	<b>Interest Rates</b>	<b>Amount</b>
Tax Increment Finance Authority		
Bank note	5.00%	<b>\$</b> 559,903

### **Notes to the Financial Statements**

Changes in Long-term Liabilities

	Beginning Balances	Additions	Reductions	Ending <u>Balance</u>	Due Within <u>One Year</u>
Governmental Activities: Installment Purchase					
Contracts	\$ 85,000	\$ -	\$ (10,000)	\$ 75,000	\$ 10,000
Compensated Absences	5,240	7,528	(6,647)	6,121	
Government activity	¢ 00.240	¢ 7.539	¢ (16.647)	¢ 01 121	¢ 10,000
long-term liabilities	<u>\$ 90,240</u>	<u>\$ 7,528</u>	<u>\$ (16,647)</u>	<u>\$ 81,121</u>	<u>\$ 10,000</u>
<b>Business-type activities:</b>					
Revenue Bonds	\$ 1,206,000	\$1,780,689	\$ (27,000)	\$2,959,689	\$ 28,000
Special Assessment Bon	ds 25,000	_	(5,000)	20,000	5,000
Compensated Absences	5,883	6,971	(6,411)	6,443	
<b>Business-type activity</b>					
long-term liabilities	<u>\$ 1,236,883</u>	<u>\$1,787,660</u>	<u>\$ (38,411)</u>	<u>\$2,986,132</u>	<u>\$ 33,000</u>
Component unit					
Bank note	<u>\$ 578,521</u>	<u>\$ -</u>	<u>\$ (18,618)</u>	<u>\$ 559,903</u>	<u>\$ 20,616</u>

For the governmental activities, compensated absences are generally liquidated by the general fund.

### **H.** Segment information--enterprise funds

The government issued revenue bonds to finance certain improvements to its water and sewer systems. Because the Water Fund and the Sewer Fund are each reported as major funds in the fund financial statements and account entirely for a specific segment, disclosures are not required herein.

#### **Notes to the Financial Statements**

### IV. OTHER INFORMATION

### A. Risk management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the year ended June 30, 2007, the City carried insurance through various commercial carriers, including the Michigan Municipal League, to cover all risks of losses. The City has had no settled claims resulting from these risks that exceeded its commercial coverage in any of the past three fiscal years.

### **B.** Property taxes

The City's property taxes are levied each July 1 on the taxable valuation of property located in the City as of the preceding December 31, the lien date. Property taxes are payable without penalty and interest through August 31; as of March 1 of the succeeding year, unpaid real property taxes are sold to and collected by Hillsdale County.

Assessed values as established annually by the City, and subject to acceptance by the County, are equalized by the State at an estimated 50% of current market value. Real and personal property in the City for the 2006 levy were assessed and equalized at \$13,415,518 (not including properties subject to Industrial Facilities Tax exemption). The City's general operating tax rate for fiscal year 2006-07 was 12.5302 mills.

### C. Defined benefit pension plan

The City participates in the Municipal Employees Retirement System of Michigan (MERS), an agent multiple-employer plan administered by the Retirement Board of MERS. The Plan provides retirement and disability benefits, annual cost of living adjustments, and death benefits to Plan members and beneficiaries. The MERS Retirement Board establishes and amends the benefit provisions of the participants in MERS. The Municipal Employees Retirement System of Michigan issues a publicly available financial report that includes financial statements and required supplementary information for MERS. That report may be obtained by writing to the Municipal Employees Retirement System of Michigan, 447 N. Canal Road, Lansing, Michigan 48917, or by calling (800) 767-6377.

#### **Notes to the Financial Statements**

The City is required to contribute at an actuarially determined rate; the current rate is 5.5% of annual covered payroll. City employees are not required to contribute to the plan. The contribution requirements of the City are established and may be amended by the Retirement Board of MERS. The contribution requirements of plan members are established and may be amended by the City.

For the year ended June 30, 2007, the City's annual pension cost of \$8,476 for MERS was equal to the City's required and actual contributions. The required contribution was determined as part of the December 31, 2005 actuarial valuation using the entry age actuarial cost method. The actuarial assumptions included: (a) a rate of return on the investment of present and future assets of 8%; (b) projected salary increases of 4.5% per year compounded annually, attributable to inflation; and (c) additional projected salary increases of 0.0% to 8.4% per year, depending on age, attributable to seniority/merit.

The actuarial value of MERS assets was determined on the basis of a valuation method that assumes the fund earns the expected rate of return, and includes an adjustment to reflect fair value. The City's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at December 31, 2006, the date of the latest actuarial valuation, was 25 years.

### **Three-Year Trend Information**

Years Ended June 30,	Annual Pension <u>Cost (APC)</u>	Percentage <u>Contributed</u>	Net Pe Oblig	
2005	\$ 7,848	100%	\$	_
2006	8,197	100		-
2007	8,476	100		-

### **Schedule of Funding Progress**

 $(\mathbf{h})$ 

Actuarial Valuation <u>Date</u>	(a) Actuarial Value of <u>Assets</u>	Actuarial Accrued Liability (AAL) Entry Age	(b-a) Unfunded AAL ( <u>UAAL</u> )	Funded Ratio <u>Total</u>	(c) Covered <u>Payroll</u>	((b-a)/c) UAAL as a Percentage of Covered Payroll
12/31/04	\$173,376	\$196,854	\$16,934	88%	\$141,888	17%
12/31/05	187,606	221,346	33,740	85%	157,975	21%
12/31/06	204,873	230,408	25,535	89%	150,206	17%

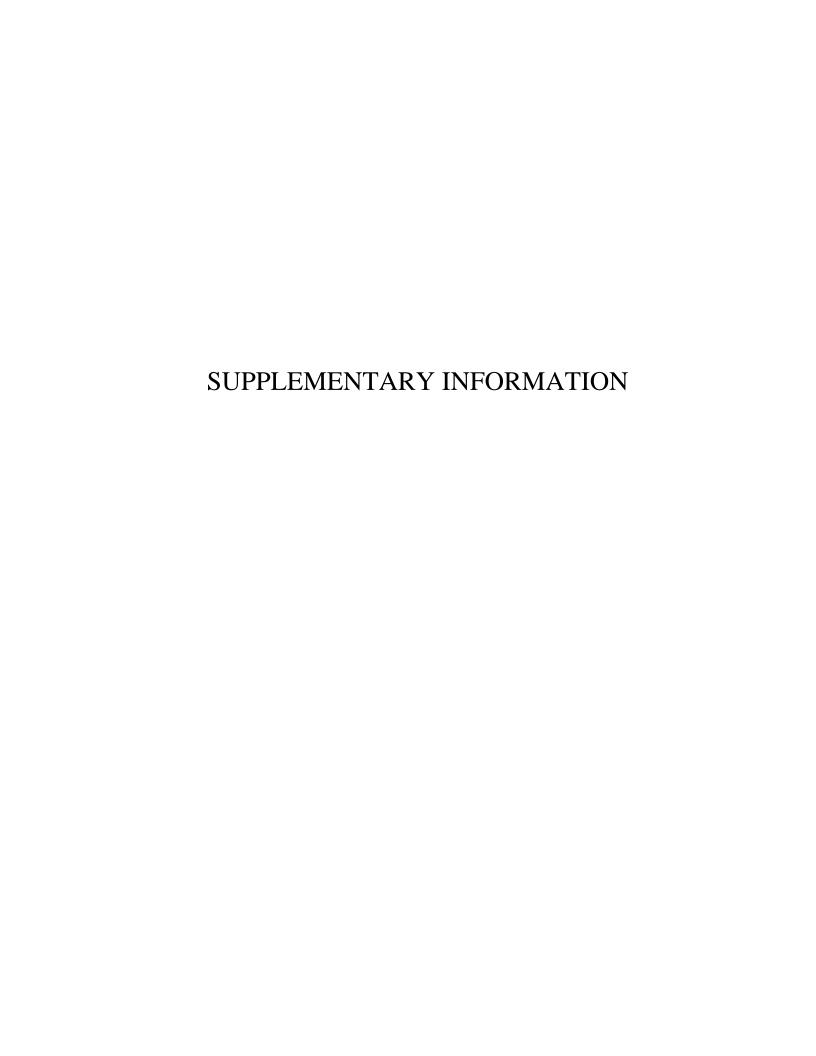
### **Notes to the Financial Statements**

### D. Restatement

Beginning net assets of the governmental activities at July 1, 2006 were restated as follows:

Balance per prior year financial statement	\$ 2,387,673
Adjust for cemetery grave sites - not recognizable as assets on June 30, 2006.	(1,299,600)
Reclass of expendable trust fund properly as permanent fund.	7,289
Adjustment of pension benefit obligation which is not a liability under current reporting standards	 33,739
Balance, as restated, at July 1, 2006	\$ 1,129,101

\* \* \* \* \* \*



## Detailed Schedule of Expenditures - Budget and Actual General Fund

### For the Year Ended June 30, 2007

	Original Budget	Final Budget	Actual	Over (Under) Budget
Expenditures				
General government:				
Council	\$ 14,913	\$ 15,913	\$ 13,823	\$ (2,090)
Manager	8,971	9,971	8,840	(1,131)
Elections	2,180	2,180	1,124	(1,056)
Audit	7,500	7,500	7,370	(130)
Legal	8,000	10,000	6,576	(3,424)
Clerk/Treasurer	14,636	16,636	13,821	(2,815)
Assessor/Treasurer	9,398	9,398	8,027	(1,371)
Buildings and grounds	36,113	43,113	41,192	(1,921)
Cemeteries	34,340	36,340	36,439	99
Insurance	19,500	19,500	19,017	(483)
Contingency	-	650	625	(25)
Total general government	 155,551	171,201	156,854	(14,347)
Public safety:				
Police	72,023	72,023	56,713	(15,310)
Fire contribution	32,380	32,380	22,000	(10,380)
Total public safety	 104,403	104,403	78,713	(25,690)
Public works:				
Street lighting	 17,400	17,400	18,201	801
Community development:				
Planning	4,007	4,007	3,656	(351)
TIFA administration	36,062	36,062	33,757	(2,305)
Total community development	40,069	40,069	37,413	(2,656)
Recreation and culture:				
Parks and recreation	 3,000	3,000	-	(3,000)
Debt service:				
Principal	10,000	10,000	10,000	_
Interest	3,053	3,053	3,049	(4)
Total public works	13,053	13,053	13,049	(4)
Total expenditures	\$ 333,475	\$ 349,125	\$ 304,230	\$ (44,895)

### City of Reading Combining Balance Sheet Nonmajor Governmental Funds June 30, 2007

	Special Revenue Local Streets		_	Capital Projects Permanent Fund Fund			Total Nonmajor Governmental Funds		
<u>ASSETS</u>									
Assets									
Cash and cash equivalents  Due from other governments	\$	1,901 3,425	\$		- -	\$	7,340	\$	9,241 3,425
TOTAL ASSETS	\$	5,326	\$		_	\$	7,340	\$	12,666
LIABILITIES AND FUND BALANCES									
Liabilities									
Accounts payable Accrued payroll	\$	385 345	\$		-	\$	-	\$	385 345
Total liabilities		730			-		_		730
Fund balances: Unreserved:									
Undesignated		4,596			-		7,340		11,936
Total fund balances		4,596			-		7,340		11,936
TOTAL LIABILITIES AND FUND BALANCES	\$	5,326	\$		_	\$	7,340	\$	12,666

The accompanying notes are an integral part of these financial statements.

# Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended June 30, 2007

		Special Revenue	Capital		Total Nonmajor	
	Local Streets		Projects Fund	Permanent Fund	Governmental Funds	
Revenues					_	
Interest revenue	\$	- 3	\$ -	\$ 51	\$ 51	
Intergovernmental		19,938	-	-	19,938	
Total revenues		19,938	-	51	19,989	
Expenditures						
Current:						
Public works		-	41,794	-	41,794	
Highways and streets		39,981	-	-	39,981	
Total expenditures		39,981	41,794	-	81,775	
Revenues over (under) expenditures		(20,043)	(41,794)	51	(61,786)	
Other financing sources (uses)						
Transfers in		25,000	41,794	-	66,794	
Transfers out		(5,000)	-	-	(5,000)	
Total other financing sources (uses)		20,000	41,794	-	61,794	
Net change in fund balances		(43)	-	51	8	
Fund balances, beginning of year		4,639	-	7,289	11,928	
Fund balances, end of year	\$	4,596	\$ -	\$ 7,340	\$ 11,936	

The accompanying notes are an integral part of these financial statements.

### Schedule of Revenues, Expenditures and Changes in Fund Balance Local Streets Special Revenue Fund For the Year Ended June 30, 2007

	Original Budget	Original/ Amended Budget	Actual	Over (Under) Budget
Revenue				
Intergovernmental	\$ 19,500	\$ 19,500	\$ 19,938	\$ 438
Expenditures				
Public works	36,666	36,666	39,981	3,315
Revenue under expenditures	(17,166)	(17,166)	(20,043)	(2,877)
Other financing sources				
Transfers in	60,000	60,000	25,000	(35,000)
Transfers out	(44,000)	(44,000)	(5,000)	39,000
Total other financing sources (uses)	 16,000	16,000	20,000	4,000
Net change in fund balance	(1,166)	(1,166)	(43)	1,123
Fund balance, beginning of year	 4,639	4,639	4,639	
Fund balance, end of year	\$ 3,473	\$ 3,473	\$ 4,596	\$ 1,123

### Statement of Net Assets / Governmental Fund Balance Sheet Tax Increment Finance Authority Component Unit June 30, 2007

	Governmental Fund			Adjustments		et Assets
Assets						
Cash and cash equivalents	\$	146,023	\$	-	\$	146,023
Taxes receivable		4,863		-		4,863
Assets held for resale		-		909,469		909,469
Capital assets being depreciated, net				10,424		10,424
Total assets	\$	150,886		919,893		1,070,779
Liabilities						
Accounts payable		10,313		-		10,313
Long-term debt:						
Due within one year		-		20,616		20,616
Due in more than one year				539,287		539,287
Total liabilities		10,313		559,903		570,216
Fund balance						
Unreserved, undesignated		140,573		(140,573)		-
Total liabilities and fund balance	\$	150,886				
Net assets						
Invested in capital assets				-		-
Unrestricted				359,990		500,563
Total net assets			\$	359,990	\$	500,563

### Statement of Activities and Governmental Fund Revenues, Expenditures, and Changes in Fund Balance Tax Increment Finance Authority Component Unit For the Year Ended June 30, 2007

	Governmental Fund		Adjustments		tement of ctivities
Expenses					
Community development	\$	73,326	\$	1,556	\$ 74,882
Debt service:					
Principal		18,618		(18,618)	-
Interest and fiscal charges		28,902			28,902
Total expenses		120,846		(17,062)	103,784
Program revenues					
Charges for services		50,555		<del>-</del>	 50,555
Net expense		(70,291)		17,062	 (53,229)
General revenues					
Property taxes		80,745		-	80,745
Unrestricted investment earnings		4,452			4,452
Total general revenues		85,197			85,197
Change in net assets		14,906		17,062	31,968
Net assets, beginning of year		125,667		342,928	 468,595
Net assets, end of year	\$	140,573	\$	359,990	\$ 500,563

**SINGLE AUDIT** 

For the Year Ended June 30, 2007



# CITY OF READING, MICHIGAN SINGLE AUDIT

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# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

December 21, 2007

Honorable Mayor and Members of the City Council City of Reading, Michigan

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the *CITY OF READING, MICHIGAN* (the "City") as of and for the year ended June 30, 2007, which collectively comprise the City's basic financial statements as listed in the table of contents, and have issued our report thereon dated December 21, 2007. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the City's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the City's financial statements that is more than inconsequential will not be prevented or detected by the City's internal control over financial reporting. We consider the deficiencies described in the accompanying schedule of findings and questioned costs as items 2007-1 and 2007-3 to be significant deficiencies in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the City's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, of the significant deficiencies described above, we consider items 2007-1 and 2007-3 to be material weaknesses.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the City of Reading in a separate letter dated December 21, 2007.

The City's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. We did not audit the City's responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of the audit committee, the governing board, management, others within the organization, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Rehmann Lohson



### INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

December 21, 2007

Honorable Mayor and Members of the City Commission City of Reading, Michigan

### **Compliance**

We have audited the compliance of the *CITY OF READING, MICHIGAN* (the "City") with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended June 30, 2007. The City's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs are the responsibility of the City's management. Our responsibility is to express an opinion on the City's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on major federal programs occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures, as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the City's compliance with those requirements.

In our opinion, the City complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2007.

### **Internal Control Over Compliance**

The management of the City is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the City's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses.

A *control deficiency* in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A *significant deficiency* is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the City's internal control. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2007-2 to be a significant deficiency.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the Entity's internal control. We did not consider the significant deficiencies in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2007-2 to be a material weakness.

The City's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. We did not audit the City's response and, accordingly, we express no opinion on it.

### **Schedule of Expenditures of Federal Awards**

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the *City of Reading, Michigan* as of and for the year ended June 30, 2007, and have issued our report thereon dated December 21, 2007. Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

This report is intended solely for the information and use of the audit committee, management, others within the organization, the City Council, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

\*\*Celhmann Asham\*\*

\*\*Celhman

### Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2007

		Pass-through		
Federal/Pass-through Grantor	CFDA	Grantor	Award	Federal
Program Title	Number	Number	Amount	Expenditures
U.S. Department of Agriculture				
Direct Programs:				
Water and Waste Disposal Systems for Rural Comm	nunitie			
2006/2007	10.760	-n/a-	\$ 2,490,000	\$ 1,780,689
<b>Total Expenditures of Federal Awards</b>				\$ 1,780,689

### **Schedule of Findings and Questioned Costs**

### For the Year Ended June 30, 2007

### **SECTION I - SUMMARY OF AUDITORS' RESULTS**

### **Financial Statements**

Type of auditors' report issued:	<u>Unqualified</u>
Internal control over financial reporting:	
Material weakness(es) identified?	X yes no
Significant deficiency(ies) identified not considered to be material weaknesses?	yesX _ none reported
Noncompliance material to financial statements noted?	yes <u>X</u> no
<u>Federal Awards</u>	
Internal Control over major programs:	
Material weakness(es) identified?	yes no
Significant deficiency(ies) identified not considered to be material weaknesses?	_X yes none reported
Type of auditors' report issued on compliance for major programs:	<u>Unqualified</u>
Any audit findings disclosed that are required to be reported in accordance with Circular A-133, Section 510(a)?	yes X no

### **Schedule of Findings and Questioned Costs (Continued)**

For the Year Ended June 30, 2007

### **SECTION I - SUMMARY OF AUDITORS' RESULTS (Concluded)**

Identification of major programs:

<u>CFDA Number(s)</u>	Name of Federal Program or Cluster
10.760	Water and Waste Disposal Systems for Rural Communities
Dollar threshold used to distinguish between Type A and Type B programs:	<u>\$300,000</u>
Auditee qualified as low-risk auditee?	yes X no

#### SECTION II – FINANCIAL STATEMENT FINDINGS

### 2007-1 Preparation of Financial Statements in Accordance with GAAP

#### Criteria:

ODD A N

All Michigan governments are required to prepare financial statements in accordance with generally accepted accounting principles (GAAP). This is a responsibility of the government's management. The preparation of financial statements in accordance with GAAP requires internal controls over both (1) recording, processing, and summarizing accounting data (i.e., maintaining internal books and records), and (2) reporting government-wide and fund financial statements, including the related footnotes (i.e., external financial reporting.)

#### **Condition:**

As is the case with many smaller and medium-sized entities, the government has historically relied on its independent external auditors to assist in the preparation of the government-wide financial statements and footnotes as part of its external financial reporting process. Accordingly, the government's ability to prepare financial statements in accordance with GAAP is based, in part, on its reliance on its external auditors, who cannot by definition be considered a part of the government's internal controls.

#### Cause:

This condition was caused by the government's decision that it is more cost effective to outsource the preparation of its annual financial statements to the auditors than to incur the time and expense of obtaining the necessary training and expertise required for the government to perform this task internally.

### **Schedule of Findings and Questioned Costs (Continued)**

### For the Year Ended June 30, 2007

Effect:

As a result of this condition, the government lacks internal controls over the preparation of financial statements in accordance with GAAP, and instead relies, in part, on its external auditors for assistance with this task.

### Recommendation/

**Comment:** 

The government has evaluated the cost vs. benefit of establishing internal controls over the preparation of financial statements in accordance with GAAP, and determined that it is in the best interests of the government to outsource this task to its external auditors, and to carefully review the draft financial statements and notes prior to approving them and accepting responsibility for their content and presentation.

#### View of

Responsible

**Officials**:

The City has evaluated the benefit of establishing internal controls over the preparation of financial statements in accordance with GAAP, and determined that it is in the best interests of the district to outsource this task to its external auditors, and to carefully review the draft financial statements and notes prior to approving them and accepting responsibility for their content and presentation.

### 2007-2 Off Books Accounts

**Criteria:** All funds and activities of the City should be reflected on its main general ledger

system.

**Condition:** The City used another system to record the activity of its federal sewer loan project.

Cause: This condition was caused by the City's decision to record the activity in a separate

Quickbooks system.

**Effect** As a result of this condition, the government lacks internal controls over the

preparation of financial statements in accordance with GAAP, and instead relies, in

part, on its external auditors for assistance with this task.

### **Recommendation/**

**Comment:** We recommend that the City record, at least in summary form, the financial activity of

the federal loan project on its formal general ledger system.

View of

Responsible

**Officials:** The City will plan on recording this activity in the general ledger in the 2007-08 fiscal

year.

### **Schedule of Findings and Questioned Costs (Concluded)**

### For the Year Ended June 30, 2007

### SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

### Finding 2007-3 Adjustment of year-end trial balance

**Criteria:** The City is responsible for the reconciliation of all general ledger accounts to their

proper underlying balances for the purpose of creating a reasonably adjusted trial

balance, from which the basic financial statements are derived.

**Condition:** Several significant adjustments were necessary to agree key account to their proper

underlying balances included recording of federal expenditures and receipts.

Cause: Internal controls did not detect all adjustments necessary to properly record year-end

adjustments. The condition was caused by the City relying, in part, on its external

auditors to assist with proposing certain year end accrual and other adjustments.

**Effect:** As a result of this condition, the City is not able to produce accurate financial

information that would allow those charged with governance to make fully informed

financial decisions.

#### **Recommendation/**

**Comment:** We recommend that the City provide a reasonably adjusted trial balance with all

activity recorded and balance sheet accounts adjusted in future closings.

View of

Responsible

**Officials:** The City will strive to provide a reasonably adjusted trial balance to the auditors in

future year-end closings.

### **SECTION IV – PRIOR YEAR FINDINGS**

A Single audit was not necessary, therefore no matters were noted

\* \* \* \* \* \*



December 21, 2007

To the City Council of the City of The City of Reading The City of Reading, Michigan

We have audited the financial statements of the City of Reading for the year ended June 30, 2007, and have issued our report thereon dated December 21, 2007. Professional standards require that we provide you with the following information related to our audit.

### Our Responsibility Under Auditing Standards Generally Accepted in the United States of America and OMB Circular A-133

As stated in our engagement letter dated March 5, 2007, our responsibility, as described by professional standards, is to plan and perform our audit to obtain reasonable, but not absolute, assurance that the financial statements are free of material misstatement and are fairly presented in accordance with accounting principles generally accepted in the United States of America. Because an audit is designed to provide reasonable, but not absolute assurance and because we did not perform a detailed examination of all transactions, there is a risk that material misstatements may exist and not be detected by us.

In planning and performing our audit, we considered the City of Reading's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. We also considered internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

As part of obtaining reasonable assurance about whether the City of Reading's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit. Also, in accordance with OMB Circular A-133, we examined, on a test basis, evidence about The City of Reading's compliance with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* applicable to each of its major federal programs for the purpose of expressing an opinion on the City of Reading's compliance with those requirements. While our audit provides a reasonable basis for our opinion, it does not provide a legal determination on the City of Reading's compliance with those requirements.

### **Significant Accounting Policies**

Management is responsible for the selection and use of appropriate accounting policies. In accordance with the terms of our engagement letter, we advised management about the appropriateness of accounting policies and their application. The significant accounting policies used by the City of Reading are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during the year. We noted no transactions entered into by the City of Reading during the year that were both significant and unusual, and of which, under professional standards, we are required to inform you, or transactions for which there is a lack of authoritative guidance or consensus.

### **Accounting Estimates**

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the financial statements were:

Management's estimate of the useful lives of depreciable capital assets is based on the length of time it is believed that those assets will provide some economic benefit in the future. We evaluated the key factors and assumptions used to develop the useful lives of those assets in determining that they are reasonable in relation to the financial statements taken as a whole.

### **Audit Adjustments**

For purposes of this letter, professional standards define an audit adjustment as a proposed correction of the financial statements that, in our judgment, may not have been detected except through our auditing procedures. An audit adjustment may or may not indicate matters that could have a significant effect on the City of Reading's financial reporting process (that is, cause future financial statements to be materially misstated). In our judgment, several of the adjustments we proposed, which were recorded by the City of Reading, either individually or in the aggregate, indicate matters that could have a significant effect on the City of Reading's financial reporting process.

### **Disagreements with Management**

For purposes of this letter, professional standards define a disagreement with management as a matter, whether or not resolved to our satisfaction, concerning a financial accounting, reporting, or auditing matter that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

### **Consultations with Other Independent Accountants**

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the governmental unit's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

### **Issues Discussed Prior to Retention of Independent Auditors**

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the City of Reading's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

### **Difficulties Encountered in Performing the Audit**

We encountered no difficulties in dealing with management in performing our audit.

This letter and the accompanying memorandum are intended for the use of the City Council, management, and federal awarding agencies and pass-through entities and are not intended to be and should not be used by anyone other than these specified parties.

Very truly yours,

Rehmann Loham

### The City of Reading

#### **Comments and Recommendations**

#### For the Year Ended June 30, 2007

In planning and performing our audit of the financial statements of the City of Reading as of and for the year ended June 30, 2007, in accordance with auditing standards generally accepted in the United States of America, we considered the City's internal control over financial reporting (internal control) as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

Our consideration of internal control was for the limited purpose described in the first paragraph and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control. The deficiencies we noted that we consider to be significant deficiencies are described in the Schedule of Findings and Questioned Costs in the City's Single Audit report.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control. The deficiencies we noted that we consider to be material weaknesses are described in the Schedule of Findings and Questioned Costs in the City's Single Audit report.

#### **Other Matters**

### **Internal Controls – Segregation of Duties**

Management is responsible for establishing and maintaining effective internal control over financial reporting and the safeguarding of the City's assets. In establishing appropriate internal controls, careful consideration must be given to the cost of a particular control and the related benefits to be received. Accordingly, management must make the difficult decision of what degree of risk it is willing to accept, given the government's unique circumstances.

As is the case with many organizations of similar size, the City lacks a sufficient number of accounting personnel in order to ensure a complete segregation of duties within its accounting function. Ideally, no single individual should ever be able to authorize a transaction, record the transaction in the accounting records, and maintain custody of the assets resulting from the transaction. Effectively, proper segregation of duties is intended to prevent an individual from committing an act of fraud or abuse and being able to conceal it.

### The City of Reading

#### **Comments and Recommendations**

### For the Year Ended June 30, 2007

Events of recent years have given rise to a heightened awareness of the risks of fraud and abuse, especially in the governmental environment, where public accountability is at its highest. The purpose of internal controls is to provide reasonable, but not absolute, assurance that assets are safeguarded against loss from unauthorized use or disposition, and that transactions are properly authorized and recorded. Any limitations on the effectiveness of a government's internal controls carries with it a greater risk of fraud and abuse.

As stated previously, the establishing and maintaining of internal controls is the responsibility of management. As the City's independent external auditors, we are specifically banned by professional standards from performing any management functions. In other words, the annual audit is <u>not</u> a part of the City's internal control structure, and cannot not be relied upon as part of *management's* systems to deter or detect fraud and abuse.

While there are, of course, no easy answers to the challenge of balancing the costs and benefits of internal controls and the segregation of duties, we would nevertheless encourage management to actively seek ways to further strengthen its internal control structure by requiring as much independent review, reconciliation, and approval of accounting functions by qualified members of management as possible. During our audit, we noted processes that would enhance the City's internal controls as follows.

- Completed bank reconciliations should be reviewed by someone other than the individual who prepared them.
- Unused check stock should be kept in a lock box or other secure area until ready for each check run.
- The City should approve a formal policy on using credit cards.

\* \* \* \* \*